IMF East AFRITAC News

East AFRITAC
INTERNATIONAL MONETARY FUND
REGIONAL TECHNICAL
ASSISTANCE CENTER

May – July 2017



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PARTNERS AND AFE STAFF





HIGHLIGHTS

Financial Sector Regulation and Supervision: support was provided to Kenya on enhancing risk-based supervision for the bank, insurance and securities sectors, and on Basel II – internal capital adequacy assessment reviews. Tanzania was assisted on its macro-prudential policy framework and Basel II training; and Rwanda on risk-based supervision for banks.

Government Finance Statistics: Support was provided to Kenya, Malawi and Uganda on improving the quality, coverage and dissemination of fiscal and debt statistics. Zanzibar received training on the fundamentals for compilation of fiscal and debt data.

Macro-Fiscal Analysis: Training was provided to Rwanda on financial programming and policies.

Monetary Policy and Operations: A mission to Malawi focused on monetary and foreign exchange operations and the repo market's development. Support was provided to Tanzania on modernizing the monetary policy and operations framework in the context of convergence towards the East African Monetary Union (EAMU).

Public Financial Management: Support was provided to Rwanda on updating the chart of accounts for accrual accounting; Ethiopia on reviewing the PFM reform strategy; Eritrea on budget preparation, project appraisal, monitoring and evaluation; and Zanzibar on preparing updated financial management regulations.

Revenue Administration: Kenya was assisted in developing a set of mediumterm reform strategies for tax administration; and Tanzania in developing strategies and procedures to maintain an up-to-date and accurate taxpayer register. Malawi received training on post-clearance audits in customs.

Real Sector Statistics: Rwanda was supported to develop national accounts statistics that conform to the East African Community (EAC) requirements. Tanzania was assisted to compile revised benchmark estimates, using improved source data, as part of the ongoing GDP rebasing.

Attachments: Attachments were facilitated for officials from Ethiopia to Tanzania on internal audit, and to Uganda on the development of composite indicators of economic activity; officials from Kenya to Rwanda on financial reporting; and from Uganda to Kenya on agent banking oversight.

Forthcoming Activities and TA Dissemination: Forthcoming activities through end of October 2017 are provided in Table 1. TA reports disseminated on the secure site are listed in Table 2.









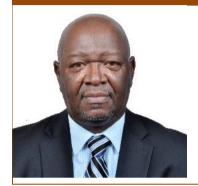
FAREWELL: Mr. Muyangwa Muyangwa



Mr. Muyangwa joined the center in July 2013 as Revenue Administration Advisor.

"My 4-year assignment at AFE has been a huge learning experience for me. It was satisfying to see member countries begin to realize the potential they have in mobilizing revenues for their governments and embrace AFE as their partner on that journey. There is no doubt some administrations have made great strides to improve the effectiveness of their core functions and many more will follow suit. I wish AFE member states much success going forward. The AFE region will always be my home."

MEET OUR NEW ADVISOR: Mr. Berlin Msiska



Mr. Berlin Msiska, Revenue Administration Advisor

Mr. Msiska, a national of Zambia, joined the Center in June 2017 as Revenue Administration Advisor. He has previously worked for the IMF in the same capacity in West Africa, based in Ghana; and later moved to AFRITAC South in Mauritius. He is a former Commissioner General of the Zambia Revenue Authority, and has been Permanent Secretary in the Ministry of Finance and National Planning of Zambia. He has extensive banking sector experience at senior management level. In his free time, Berlin enjoys a game of golf and chess.

ERITREA

Public Financial Management: Training was provided to Eritrea on the budget processes and macroeconomic and revenue forecasting in a budget context. Participants were sensitized on how the macroeconomic forecasting process can be integrated with the wider budget process. The training also covered project planning in the context of the budget cycle. It involved hands-on exercises in the preparation of a budget envelope, prioritization of expenditure, and macroeconomic forecasting.



Participants in the budget workshop in Asmara, June 7-13, 2017.

ETHIOPIA

Public Financial Management: A mission focused on reviewing a five-year strategic plan that provides a medium-term outlook for PFM reforms. The goals of the strategy are in line with the 2015 PEFA assessment and other PFM diagnostic reports. The mission reviewed the strategy document and provided guidance on structure and presentation; scope, prioritization and sequencing of reforms; elaboration of the results framework to include baselines and verifiable indicators, timeliness and costing of activities; and simplification proposed of the institutional arrangements. The mission also recommended that authorities should provide adequate time consultation with development partners and other stakeholders before finalizing the reform strategy.

KENYA

Financial Sector Supervision and Regulation: Training was provided to Kenya on risk-based supervision and the internal capital adequacy assessment process (ICAAP) for banks. The workshop involved presentations and discussions on: (i) the role of supervision and regulation; (ii) how supervisors identify significant activities, assess risks, and assess

oversight functions; (iii) net/residual risk; and (iv) assessment of capital, liquidity, and earnings/profitability. Regarding the ICAAP reviews, presentations covered an overview of the Basel capital accords; objectives of Basel II implementation in Kenya; supervisory challenges in implementing the supervisory review process; ICAAP principles and the ICAAP framework; the need for stress-testing and capital buffers; and minimum information (qualitative and quantitative) that should be included in ICAAP.

Another training was provided on risk-based supervision for insurance companies and securities firms. The training involved hands-on sessions on significant activities. identifying determining materiality, and assessing risks (credit, market, operational, reputation, strategic, concentration risks etc.). The workshop provided participants with tools and techniques for the assessment of oversight functions (which includes board and senior management, operational management, risk management, compliance and internal controls).



Participants in the risk-based supervision workshop for securities firms in Nairobi, July 3-17, 2017

Government Finance Statistics: A mission to Kenya focused on improving the quality and dissemination of fiscal and debt data. The authorities have committed to disseminate quarterly GFS data, starting with FY2017/18, and to finalize the fiscal and debt data revision policy by end-2017. A GFS technical working group, which comprises officials from key sectors and departments in government, has been reconstituted

with the aim to improve data quality and expand data coverage.

Revenue Administration: Support was provided to the Kenya Revenue Authority (KRA) to develop a set of medium-term reform strategies for tax administration, while taking account of the results of the recently conducted assessment using the Tax Administration Diagnostic Assessment Tool. The reform program aims to transform the KRA into a modern, productive, data-driven and service-oriented agency. The mission suggested the need to harmonize and rationalize reform plans across KRA departments, as well as attention to reform governance.

MALAWI

Government Finance Statistics: A mission to Malawi focused on improving the quality and coverage of fiscal and debt data. Malawi has finalized a multiyear GFS capacity building results-based work plan, and has started to submit data for publication in the annual GFS Yearbook beginning with data for FY2015/16. The authorities are taking steps to expand data coverage and disseminate fiscal and debt data compliant with the GFS Manual 2014 in the medium term.

Monetary Policy and Operations: Support was provided on monetary and foreign exchange operations and the repo market's development. The Reserve Bank of Malawi (RBM) is committed to developing an interest rate-based monetary policy framework with the eventual adoption of a fully-fledged inflation-targeting regime in the medium term. The RBM has continued to make progress in the implementation of monetary policy operations, but further reforms are needed. The mission assessed progress to date; assisted the RBM in improving its operational framework, instruments and operations; and assisted the RBM on how to move to a horizontal repo market based on the true repo model.

Revenue Administration: Training was provided to the Malawi Revenue Authority (MRA) in postclearance audit (PCA). The importance of PCA and how it feeds into the whole customs compliance strategy was demonstrated to participants. The PCA will assist in evaluating the effectiveness of legislation, procedures, internal MRA controls and efficiency of enforcement efforts.

RWANDA

Financial Sector Supervision and Regulation: The National Bank of Rwanda (BNR) received training on risk-based supervision and ICAAP for banks. The workshop involved presentations and discussions on (i) the role of supervision and regulation; (ii) how supervisors identify significant activities, assess risks, and assess oversight functions; (iii) net/residual risk; and (iv) assessment of capital, liquidity, and earnings/profitability.

The training was followed by a discussion on the capacity building results-based work plan for the medium term. The BNR will review and provide feedback to AFE on the plan.

Macro-Fiscal Analysis: Training was provided to Rwanda in financial programing and policies (FPP). The training was jointly conducted by AFE, the Africa Training Institute and the IMF Resident Representative in Rwanda. Officials from the Ministry of Finance, Rwanda Revenue Authority, and the BNR attended the training, which featured lectures and



Rwanda officials in the FPP training, July 17-28, 2017

hands-on exercises on the preparation of forecasts for each of the four sectors of the FPP framework. The training culminated in presentations by the authorities on baselines and program forecasts using the FPP training data.

Public Financial Management: Rwanda was assisted in reviewing the existing chart of accounts (CoA) with a view to making updates to support a move to accrual accounting, which the government is planning to implement in the medium term. The authorities have engaged consultancy support to assist with the formulation of a roadmap for the implementation of accrual accounting, in which the alignment of the CoA is a key element. The main area of required change in the CoA relates to non-financial assets and liabilities. The modalities and structure for the revisions have been agreed. The CoA manual and training materials will be updated to facilitate ultimate implementation.

Real Sector Statistics: Support was provided to the National Institute of Statistics of Rwanda to compile constant 2015 price series for quarterly and annual GDP estimates as required under statistical regulation by the EAC. Six newly recruited staff were also trained on the principles of national accounts compilations.

TANZANIA

Financial Sector Supervision and Regulation: Support was provided to the Bank of Tanzania (BOT) on macroprudential and stress-testing frameworks. The mission aimed at reviewing the BOT's implementation of macroprudential tools; assisting in prioritizing the implementation of other tools to supplement its macroprudential framework; and reviewing the BOT's stress-testing framework and address concerns regarding enhancements required.

Further support was provided to the BOT in its Basel II implementation efforts. The BOT received training on Pillar I (credit, market, and operational risk) as well as Pillar II / supervisory review process and integrating Pillar II into risk-based supervision. The mission focused on reviewing the BOT's approach to Basel II implementation and assisting the BOT to review/develop its Basel II Pillar II Guidelines.



Participants in a practical session during the BOT Basel II training in Dar es Salaam, July 10-14, 2017

Real Sector Statistics: A mission visited the National Bureau of Statistics (NBS) to support the compilation of improved national accounts estimates for the general government sector as part of the ongoing rebasing of GDP. The staff were assisted to analyze general government datasets to compile an output table; intermediate consumption table; gross fixed capital formation table; and final consumption expenditure table within a supply and use tables (SUT) framework.



Staff of the NBS during the national accounts mission, July 17–28, 2017.

Monetary Policy and Operations: Support was provided to the BOT on the modernization of its monetary policy and operations framework in the context of convergence towards EAMU. In preparation of the planned monetary union, EAC country central banks have agreed to harmonize their monetary policy frameworks by 2018, including by adopting inflation targeting-lite, harmonizing reserve requirements, and a market-based exchange rate system with an international reserve target of at least 4.5 months of imports. The mission's main objective was to review and help develop BOT plans for transitioning to its harmonization commitment by end-2018. Following a stock-taking of the current situation, the mission developed a timeline of action for BOT to initiate efforts to adjust its operational framework; develop the interbank money and foreign exchange markets; and gradually move to a forward-looking monetary policy framework.

Public Financial Management: A mission focused on the status of the medium-term fiscal framework and medium-term expenditure framework, and the extent to which the principles of fiscal responsibility contained in the 2015 Budget Act have been operationalized.



Participants in the medium-term approach to budgeting workshop in Dar es Salaam, July 24-27, 2017.

The mission reviewed the extent to which budget institutions support the implementation of medium-term budgeting and the credibility of the budget. It also reviewed how prepared the country is to transition to program-based budgeting. The authorities recognize budget reform as a priority, and through the PFM Reform Strategy Plan (V) are expecting to seek technical assistance from development partners, including AFE, to support implementation of the proposed action plan.

Revenue Administration: Tanzania was assisted to develop strategies and procedures to maintain an upto-date and accurate taxpayer register, and to develop procedures to identify unregistered entities. The mission delivered a "how to" guide and project outlines to assist in addressing the causes of a deficient taxpayer register, and to build the capacity needed to ensure continuous register integrity.

TANZANIA (ZANZIBAR)

Government Finance Statistics: Training was provided to Zanzibar's GFS technical working group on the fundamentals for the compilation of fiscal and debt data. The authorities are committed to improve the quality of fiscal and debt statistics to facilitate sound public financial management and improve service delivery to citizens. An institutional framework has been put in place that includes: (i) a results-based management work plan that embraces the GFS Manual 2014 framework, and paves way for dissemination of general government data by 2019; (ii) a technical working group, cutting across departments and sectors in government, for expanding the coverage of fiscal and debt data; and (iii) a GFS unit established to spearhead improvements in fiscal data quality.

Public Financial Management: The Public Financial Management Act 2016 (PFMA 2016) was passed in February 2017 and now requires updated PFM regulations to implement it. The Finance Regulations 2005 are outdated and require complete rewriting. The

mission worked closely with the authorities reviewing all aspects of the PFMA 2016 and other associated legislation. A substantial first draft was prepared (some drafting was assigned to government to build skills and ownership in the process) and discussed with officials from the affected departments and units. AFE will provide ongoing advice and quality assurance in the updating, revising and finalization of the Regulations.

UGANDA

Government Finance Statistics: A mission to Uganda focused on improving the quality of fiscal and debt data. Uganda has made progress in compiling general government data for FY2015/16 that are compliant with the GFS Manual 2014. The dissemination of data is expected to be announced through a press event.

AFE PROMOTIONAL VIDEO



Click the image to view AFRITAC East promotional video

REGIONAL CORNER: Sharing Regional Expertise through Attachments

The attachments/mentorship program is a capacity-building modality highly valued by the authorities in the region because it makes use of the regional expertise and offers hands-on, highly relevant experiences to participating officials. As a result, the share of peer-learning activities in AFE activity has increased in recent years. In the first quarter of FY 2018, four attachments were facilitated:

Attachment of Ethiopian officials to Tanzania on internal audit: AFE supported the attachment of three officials from the Ethiopian Ministry of Finance and Economic Cooperation (MoFEC) to the Internal Audit Division of the Ministry of Finance and Planning, Tanzania. Following the recent amendment of financial administration proclamations that clearly defines the reporting lines for internal audit, MoFEC has initiated reforms of its internal audit function. The attached officials were exposed to some of the likely issues that need to be addressed in Ethiopia's forthcoming reforms of internal audit. They benefitted by seeing first-hand the institutional arrangements for internal audit in Tanzania; the functioning of the audit committees; the role of



Ethiopian officials and their Tanzanian counterparts in Tanzania.

quality assurance in the audit process; and capacity building through continuous professional education.

Attachment of Kenyan officials to Rwanda: Under similar arrangements a team of three officials from Kenya's National Treasury (NT) participated in an attachment to the Ministry of Finance and Economic Planning in Rwanda. The two countries have shared experiences in the past and both have established units to oversee and quality assure the financial statements prepared by public entities. During the attachment experiences were shared in: planning for migration to accrual accounting; operation of the Rwanda system for managing Electronic Working Papers (EWP); bank reconciliation through the core financial management system (i.e., IFMIS); and the consolidation of Whole of Government Accounts. Kenya plans to implement reforms in these areas and the lessons learned from the Rwanda experiences will prove invaluable. NT has undertaken additional attachments under its own initiatives and plans to build on these in the medium term.

Attachment of Ethiopian officials to the Bank of Uganda on the development of composite indicators of economic activity (CIEA). The National Bank of Ethiopia started producing CIEA in November 2016, with the assistance of AFE. To learn more about the processes for producing and disseminating these indicators, AFE coordinated a peer-learning attachment with the Bank of Uganda for two officers from the National Bank of Ethiopia. The officers examined how the Bank of Uganda constructs its CIEA and observed the processes for updating and dissemination of the CIEA.

Attachment of Ugandan officials to the Central Bank of Kenya on agent banking oversight. The objectives of the attachment included knowledge sharing on the legal and regulatory framework for agent banking in Kenya; process of approving agents; supervision of agent banking, assessment criteria for the onsite and offsite inspections; and inherent risks in agent banking from the regulator's perspective. It involved reviewing of documents or policies required for an effective regulatory and supervisory framework for agent banking and participating in site visit(s) as appropriate.

Table 1. East AFRITAC: Forthcoming Activities – August 1 - October 31, 2017

| Type | Subject | Date | Expert(s) |
|-------------|--|---|--|
| | , | | • ` ` ` |
| | | _ | Faith Stewart (AFE |
| mission | 1 - | – October 3 | Advisor) |
| | <u>+</u> | | |
| | 0 | | ` |
| Mission | | November 10 | Advisor) |
| | | | |
| | | | |
| Type | Subject | Date | Expert(s) |
| Workshop | Enhancements to the Basel | August 21 - | Courtney Christie- |
| (joint with | Process: Recent developments | 25 | Veitch (AFE Advisor) |
| AFS and | relating to Basel II & Basel III | | , , |
| COMESA | | | |
| Monetary | | | |
| Institute) | | | |
| TA | Risk- based supervision | September | Courtney Christie- |
| mission | | 2017 | Veitch (AFE Advisor) |
| TA | Risk- based supervision | September | Courtney Christie- |
| mission | | 2017 | Veitch (AFE Advisor) |
| TA | Domestically Systemic Important | October 2017 | Courtney Christie- |
| mission | Bank's supervision | | Veitch (AFE Advisor) |
| ent Finance | Statistics | | |
| Type | Subject | Date | Expert(s) |
| TA | GFS mission | September | Robert Maate (AFE |
| mission | | 2017 | Advisor), Giovanna |
| | | | Dabicco (Short-term |
| | | | Expert-STX) |
| TA | Scooping mission and developing | September 4- | Robert Maate (AFE |
| mission | results based management | 14 | Advisor), Francois |
| | 1 | | Engelbrecht (STX) |
| | | | |
| Type | Subject | Date | Expert(s) |
| TA | Improving the usability of the | August 14-25 | Bryn Battersby (AFE |
| mission | macroeconomic framework | | Advisor), Eric Lautier |
| | | | (AFE Advisor) |
| TA | Updating and improving the | September 25 | Bryn Battersby (AFE |
| mission | revenue forecasting tool | -29 | Advisor) |
| TA | _ | October 16- | Bryn Battersby (AFE |
| mission | and revenue forecasting | 28 | Advisor) |
| | frameworks | | |
| | | | |
| | Workshop (joint with AFS and COMESA Monetary Institute) TA mission TA mission TA mission ent Finance Type TA mission TA mission TA mission TA mission TA mission | mission development of the national payment system TA Define Oversight Roles and Scope in the Oversight of Mobile Payments Sector Supervision and Regulation Type Subject Workshop (joint with AFS and COMESA Monetary Institute) TA Risk- based supervision mission TA Risk- based supervision TA Domestically Systemic Important Bank's supervision ent Finance Statistics Type Subject TA GFS mission TA Scooping mission and developing results based management workplan iscal Analysis Type Subject TA Improving the usability of the mission and improving the revenue forecasting tool TA Updating and improving the GDP and revenue forecasting | mission development of the national payment system TA Define Oversight Roles and Scope in the Oversight of Mobile Payments Sector Supervision and Regulation Type Subject Date Workshop (joint with AFS and COMESA Monetary Institute) TA Risk- based supervision september 2017 TA Risk- based supervision September 2017 TA Domestically Systemic Important mission Bank's supervision ent Finance Statistics Type Subject Date TA Scooping mission and developing results based management workplan TA Improving the usability of the mission macroeconomic framework TA Updating and improving the september 25 TYA Updating and improving the GDP October 16- mission and revenue forecasting TA Updating and improving the GDP October 16- mission and revenue forecasting |

| Monetary Policy and Foreign Exchange Market Operations | | | | |
|--|----------------------|---|---------------------------|--|
| Country | Type | Subject | Date | Expert(s) |
| Regional | Workshop | Exchange rate course | September 18-22 | Marin Moloşag (AFE Advisor), Herve Joly (AFE Coordinator), Norbert Funke (HQ), Anna Unigovskaya (HQ) |
| Eritrea | TA mission | Foreign Reserve Management | October 2017 | Marin Moloşag (AFE Advisor) STX - TBD |
| Public F | inancial Ma | nagement | | |
| Country | Type | Subject | Date | Expert(s) |
| Ethiopia | TA mission | PFM reform strategy, financial reporting and TSA. | October 4-17 | Amitabh Tripathi, (AFE Advisor), Jacques Charaoui (HQ), Richard Allen (STX), Abdul Khan (STX) |
| Tanzania | TA mission | Financial reporting | August 7-18 | Amitabh Tripathi (AFE Advisor), Frans van Schaik (STX) |
| Tanzania (Zanzibar) | TA mission | Strengthening the medium term approach to Budgeting | August 15-29 | Kubai Khasiani (AFE Advisor), Phyllis Makau (STX) |
| Real Sec | tor Statistics | 3 | | |
| Country | Type | Subject | Date | Expert(s) |
| Tanzania | TA mission | Developing agricultural producer price index | August 7-18 | Dale Smith (STX) |
| Tanzania (Zanzibar) | TA mission | Compilation of benchmark estimates for the 2015 supply and use tables | August 14-25 | Pamela Audi (AFE Advisor) |
| Malawi | TA mission | Improving annual national accounts estimates | September 4- 15 | Pamela Audi (AFE Advisor) |
| Revenue | Administra | tion | | |
| Country | Type | Subject | Date | Expert(s) |
| Malawi | National Training | Developing compliance risk Analysis Capacity in Tax | August 9-23 | Josh Aslett (STX) |
| Kenya | TA mission | Improving the integrity of the taxpayer registration database. | October 2-13 | TBD |
| Kenya | National Training | Developing compliance risk analysis capacity in tax. | October 23- November 3 | Stephen Wilcox (STX) |

| Rwanda | TA | Follow up mission in improving | September 4- | Cheryl-Lea Field (STX) |
|--------|---------|----------------------------------|--------------|------------------------|
| | mission | the integrity of the taxpayer | 15 | |
| | | register. | | |
| Uganda | TA | Strengthening the post clearance | September 4- | Ernest Sigande (STX) |
| | mission | audit practice in customs. | 15 | |
| Uganda | TA | Review information and | September | Andja Komso (STX) |
| | mission | communications technology | 13-26 | |
| | | operations. | | |
| Uganda | HQ | FAD HQ-led medium-term | September | HQ (TBD) |
| | mission | revenue strategy defining TA | 25-October 6 | |
| | | mission | | |

IMF ONLINE COURSES

Available to government officials and, in some cases, to the general public through www.imf.org/institute-online and https://www.edx.org/school/imfx. Current and forthcoming courses include:

(1) Financial Programming and Policies, Part 2: Program Design (FPP.2x)

Language: English,

Duration: August 30, 2017 - October 18, 2017 (7 Weeks)

Application deadline: August 23, 2017 Click <u>here</u> to directly apply to this course

(2) Debt Sustainability Analysis (OL17.116, DSAx)

Language: English

Duration: October 2 – December 29, 2017 Application deadline: December 15, 2017 Click <u>here</u> to directly apply to this course.

(3) Macroeconomic Diagnostics (OL17.114, MDSx)

Language: English

Duration: October 11 – November 22, 2017 (6 weeks)

Application deadline: October 4, 2017 Click <u>here</u> to directly apply to this course.

(4) Macroeconometric Forecasting (OL17.109, MFx)

Langauge: English

Duration: October 18 – December 20, 2017 (9 weeks)

Application deadline: October 11, 2017 Click <u>here</u> to directly apply to this course.

Table 2: East AFRITAC's Technical Assistance Reports Posted on the IMF's Extranet

Below are final TA reports prepared by East AFRITAC that have recently been posted on the IMF's secure extranet site. These reports have been cleared for dissemination by country authorities and are available to Steering Committee members who have signed a confidentiality agreement.

| Country | Title | Mission Dates |
|----------|---|-------------------------------|
| Kenya | Technical Assistance Report on National Accounts Statistics Mission | February 27 - March 10, 2017 |
| Kenya | Technical Assistance Report on Export and Import Price Index Mission | February 6-17, 2017 |
| Malawi | Building Capacity and Sequencing Reforms for Budget Reforms, | January 18 – February 3, 2017 |
| Malawi | Developing Compliance Risk Management Capacity | April 17 – 29, 2017 |
| Rwanda | TA report on Government Finance Statistics Mission to Rwanda | February 6-17, 2017 |
| Tanzania | Strengthening Expenditure Controls in IFMIS | March 8-21, 2017 |
| Uganda | TA report on Managing and Preventing Expenditure Arrears | January 9-20, 2017 |
| Uganda | TA report on the National Accounts Statistics Mission | January 23 – February 3, 2017 |



















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Maate

Macro-Fiscal Analysis: Bryn Battersby

Monetary and Foreign Exchange (FX)

Market: Marin Moloşag

Public Financial Management: Kubai

Khasiani, Paul Seeds, and Amitabh Tripathi

Real Sector Statistics: Pamela Audi

Revenue Administration: Berlin Msiska

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